

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 175981
ORIGIN ARA-14

INFO OCT-01 ISO-00 L-03 SS-15 SP-02 INR-10 SSO-00
INRE-00 PM-05 /050 R

DRAFTED BY ARA/PAN:RCAMAUR:ZC
APPROVED BY S/PTA:DHPOPPER
ARA/PAN:JCHAAHR
ARA:JABUSHNELL (DRAFT)
M:DMASON (SUBS,
L:TFORTUNE (DRAFT)
-----114755 122314Z /61
O 122142Z JUL 78
FM SECSTATE WASHDC
TO AMEMBASSY PANAMA IMMEDIATE

LIMITED OFFICIAL USE STATE 175981

STADIS//////////

E.O. 11652: N/A

TAGS: PBOR, PN

SUBJECT:AUTHORITY OF THE AMBASSADOR

REFERENCE: STATE 173322

1. AS NOTED IN REFTTEL, DOD AND STATE HAVE AGREED TO PRE-
PARE A MEMORANDUM OF UNDERSTANDING CONCERNING THE ROLES
OF THE U.S. CHIEF OF MISSION AND THE ADMINISTRATOR OF THE
PANAMA CANAL COMMISSION IN THE NEW TREATY CONTEXT.

2. DEPARTMENT WOULD APPRECIATE EMBASSY COMMENTS BY JULY 17
ON THE FOLLOWING DRAFT OF THE PROPOSED MEMORANDUM:
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 175981

BEGIN QUOTE MEMORANDUM OF UNDERSTANDING CONCERNING THE
COORDINATED DISCHARGE OF THE RESPONSIBILITIES OF THE UNITED
STATES CHIEF OF MISSION IN THE REPUBLIC OF PANAMA AND THE
ADMINISTRATOR OF THE PANAMA CANAL COMMISSION

THE ENTRY INTO FORCE OF THE PANAMA CANAL TREATY WILL

SIGNIFICANTLY CHANGE THE NATURE OF U.S. GOVERNMENT ACTIVITY IN THE REPUBLIC OF PANAMA. EFFECTIVE IMPLEMENTATION OF THE TREATY WILL REQUIRE CONSULTATION AMONG U.S. AGENCIES OPERATING IN PANAMA AND FULL COORDINATION OF THE POLICIES AND ACTIVITIES OF THESE AGENCIES.

THE PANAMA REVIEW COMMITTEE (PRC), ESTABLISHED PURSUANT TO NSDM NO. 296, WILL CONTINUE TO SERVE AS THE FORUM FOR SUCH CONSULTATION AND COORDINATION. UPON ENTRY INTO FORCE OF THE TREATY, THE PRC WILL BE COMPOSED OF THE AMBASSADOR TO PANAMA, THE COMMANDER IN CHIEF, U.S. SOUTHERN COMMAND, AND THE ADMINISTRATOR OF THE PANAMA CANAL COMMISSION. THE PRC SHALL BE CHAIRED BY THE AMBASSADOR.

THE PRC SHALL BE RESPONSIBLE FOR THE EXCHANGE OF REPORTS AND INFORMATION, AND FOR THE COORDINATION OF ACTIONS AND ACTION PROPOSALS RELATING TO THE IMPLEMENTATION OF THE PANAMA CANAL TREATY, AS THEY BEAR UPON U.S./PANAMANIAN RELATIONS. THE PRESIDENT EXPECTS THAT THE MEMBERS OF THIS COMMITTEE WILL SHARE THEIR CONCERNS FULLY AND FRANKLY AND WORK TOGETHER IN DISCHARGING THEIR RESPECTIVE RESPONSIBILITIES. ANY DIFFERENCES WHICH MAY ARISE WILL BE REFERRED THROUGH APPROPRIATE CHANNELS TO WASHINGTON.

IN ORDER TO FURTHER INSURE THAT U.S. ACTIVITIES IN THE REPUBLIC OF PANAMA IN IMPLEMENTATION OF THE PANAMA LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 175981

CANAL TREATY ARE EFFECTIVELY COORDINATED, THE PRESIDENT HAS APPROVED THE FOLLOWING INSTRUCTION WHICH REAFFIRMS THE RESPONSIBILITIES OF THE U.S. AMBASSADOR TO THE REPUBLIC OF PANAMA AND THE ADMINISTRATOR OF THE PANAMA CANAL COMMISSION, AND PROVIDES GUIDANCE FOR THEM IN THE DISCHARGE OF THEIR RESPECTIVE RESPONSIBILITIES. ALL RANKING U.S. OFFICIALS IN PANAMA SHALL, PURSUANT TO THIS GUIDANCE, ENSURE THAT THE ACTIVITIES OF THEIR RESPECTIVE ORGANIZATIONS ARE CONDUCTED IN CONFORMITY WITH UNITED STATES FOREIGN POLICY INTERESTS, THE EFFECTIVE IMPLEMENTATION OF THE PANAMA CANAL TREATIES, AND THE BASIC RESPONSIBILITY OF THIS GOVERNMENT.

THE STATUTORY RESPONSIBILITIES OF THE AMBASSADOR AND THE ADMINISTRATOR ARE SET FORTH IN P.L. 93-475, DATED OCTOBER 26, 1974, (22 U.S.C. 2680A) AND SECTIONS 102 AND 207 OF THE LEGISLATION IMPLEMENTING THE PANAMA CANAL TREATIES.

THE ADMINISTRATOR OF THE PANAMA CANAL COMMISSION HAS EXECUTIVE RESPONSIBILITY FOR THE MANAGEMENT, OPERATION AND MAINTENANCE OF THE PANAMA CANAL.

THE CHIEF OF MISSION IN THE REPUBLIC OF PANAMA HAS RESPONSIBILITY TO ASSESS THE EFFECT OF ALL PANAMA CANAL COMMISSION PLANS AND ACTIVITIES IN THE LIGHT OF U.S. OBJECTIVES IN THE REPUBLIC OF PANAMA AND TO MAKE APPROPRIATE OBSERVATIONS THEREON, IN PANAMA AND IN WASHINGTON. TO ENABLE HIM TO DISCHARGE THIS RESPONSIBILITY, THE ADMINISTRATOR WILL KEEP THE CHIEF OF MISSION FULLY AND CURRENTLY INFORMED OF ALL COMMISSION PROGRAMS AND ACTIVITIES CARRIED OUT IN THE REPUBLIC OF PANAMA.

IN PARTICULAR, THE ADMINISTRATOR WILL INFORM THE CHIEF OF MISSION WELL IN ADVANCE OF THE INITIATION OF ANY MAJOR ACTIVITIES, OPERATIONS, OR CHANGES IN POLICY OF THE COMMISSION, ITS OFFICERS AND EMPLOYEES. THE AMBASSADOR SHALL LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 175981

SIMILARLY INFORM THE ADMINISTRATOR OF ALL ACTIVITIES AND POLICIES OF THE U.S. EMBASSY WHICH MAY AFFECT THE MANAGEMENT AND OPERATION OF THE CANAL. THE ADMINISTRATOR WILL NOTIFY THE CHIEF OF MISSION OF THE INITIATION OF SIGNIFICANT OFFICIAL CONTACTS BETWEEN CANAL COMMISSION PERSONNEL AND OFFICIALS OF THE PANAMANIAN GOVERNMENT (OTHER THAN THOSE ROUTINELY INVOLVED IN THE COMMISSION'S ACTIVITIES) AND KEEP THE CHIEF OF MISSION INFORMED OF THE RESULTS OF SUCH CONTACTS.

THE CHIEF OF MISSION'S MAIN CONCERN WILL BE WITH THE OVERALL EFFECT OF PANAMA CANAL COMMISSION ACTIVITIES ON U.S. RELATIONS WITH THE REPUBLIC OF PANAMA, AND NOT WITH OPERATIONAL DETAILS OF THE PANAMA CANAL. ACCORDINGLY, THE CHIEF OF MISSION SHALL HAVE NO AUTHORITY TO DIRECT THE ADMINISTRATOR TO INITIATE POLICIES OR ACTIVITIES REGARDING THE MANAGEMENT, OPERATION, OR MAINTENANCE OF THE CANAL. BUT IF THE CHIEF OF MISSION BELIEVES THAT A COMMISSION ACTIVITY MIGHT IMPAIR U.S. RELATIONS WITH THE REPUBLIC

OF PANAMA, THE ACTIVITY SHALL BE SUSPENDED PENDING RESOLUTION OF THE MATTER. IN THIS EVENT, THE AMBASSADOR AND ADMINISTRATOR SHALL PROMPTLY ENDEAVOR TO RESOLVE ANY DIFFERENCES BETWEEN THEM WITH RESPECT TO THAT ACTIVITY OR POLICY THROUGH CONSULTATION, AND IF NECESSARY, BY REFERRAL OF THE ISSUE TO WASHINGTON FOR RESOLUTION. END QUOTE.

3. ON RECEIPT OF EMBASSY COMMENTS DEPARTMENT WILL SUBMIT DRAFT TO DOD WITH A VIEW TO WORKING OUT AN AGREED TEXT. WE WOULD LIKE TO START THIS PROCESS AS EARLY AS POSSIBLE NEXT WEEK. CHRISTOPHER

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT, MANAGEMENT, CANALS, AMBASSADORS, COMMISSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 jul 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE175981
Document Source: CORE
Document Unique ID: 00
Drafter: RCAMAUUR:ZC
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780286-0328
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780767/aaaacevg.tel
Line Count: 166
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: bbd27e76-c288-dd11-92da-001cc4696bcc
Office: ORIGIN ARA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: STADIS
Reference: 78 STATE 173322
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2030834
Secure: OPEN
Status: NATIVE
Subject: AUTHORITY OF THE AMBASSADOR
TAGS: PBOR, EWWT, PN, US
To: PANAMA
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/bbd27e76-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014